**ntroduction**

On hearing of the Bolshevik uprising, most the moderate Socialists withdrew from the Congress of Soviets in protest, which allowed Lenin to advance the claim that the Bolsheviks had won power for the Soviets. These first decrees after the seizure of power announced the formation of a new government and the steps taken to fulfill the promise of the revolution for peace, bread, and land.

**Document**

To Workers, Soldiers and Peasants:

The Second All-Russia Congress of Soviets of Workers' and Soldiers' Deputies has opened. The vast majority of the Soviets are represented at the Congress. A number of delegates from the Peasants' Soviets are also present. The mandate of the compromising Central Executive Committee has terminated. Backed by the will of the vast majority of the workers, soldiers and peasants, backed by the victorious uprising of the workers and the garrison which has taken place in Petrograd, the Congress takes power into its own hands. The Provisional Government has been overthrown. The majority of the members of the Provisional Government have already been arrested. The Soviet government will propose an immediate democratic peace to all the nations and an immediate armistice on all fronts. It will secure the transfer of the land of the landed proprietors, the crown and the monasteries to the peasant committees without compensation; it will protect the rights of the soldiers by introducing complete democracy in the army; it will establish workers' control over production; it will ensure the convocation of the Constituent Assembly at the time appointed; it will see to it that bread is supplied to the cities and prime necessities to the villages; it will guarantee all the nations inhabiting Russia the genuine right to self-determination.

The Congress decrees: all power in the localities shall pass to the Soviets of Workers', Soldiers' and Peasants' Deputies, which must guarantee genuine revolutionary order. The Congress calls upon the soldiers in the trenches to be vigilant and firm. The Congress of Soviets is convinced that the revolutionary army will be able to defend the revolution against all attacks of imperialism until such time as the new government succeeds in concluding a democratic peace, which it will propose directly to all peoples. The new government will do everything to fully supply the revolutionary army by means of a determined policy of requisitions and taxation of the propertied classes, and also will improve the condition of soldiers' families?Soldiers, workers in factory and office, the fate of the revolution and the fate of the democratic peace is in your hands! Long live the revolution!

Report on Peace

The question of peace is a burning question, the painful question of the day. Much has been said and written on the subject, and all of you, no doubt, have discussed it quite a lot. Permit me, therefore, to proceed to read a declaration which the government you elect should publish.

Decree on Peace

The workers' and peasants' government, created by the Revolution of October 24-25 and basing itself on the Soviets of Workers', Soldiers' and Peasants' Deputies, calls upon all the belligerent peoples and their governments to start immediate negotiations for a just, democratic peace. By a just or democratic peace, for which the overwhelming majority of the working class and other working people of all the belligerent countries, exhausted, tormented and racked by the war, are craving -- a peace that has been most definitely and insistently demanded by the Russian workers and peasants ever since the overthrow of the tsarist monarchy -- by such a peace the government means an immediate peace without annexations (i.e., without the seizure of foreign lands, without the forcible incorporation of foreign nations) and without indemnities. The Government of Russia proposes that this kind of peace be immediately concluded by all the belligerent nations, and expresses its readiness to take all the resolute measures now, without the least delay, pending the final ratification of all the terms of such a peace by authoritative assemblies of the people's representatives of all countries and all nations.

In accordance with the sense of justice of democrats in general, and of the working classes in particular, the government conceives the annexation or seizure of foreign lands to mean every incorporation of a small or weak nation into a large or powerful state without the precisely, clearly and voluntarily expressed consent and wish of that nation, irrespective of the time when such forcible incorporation took place, irrespective also of the degree of development or backwardness of the nation forcibly annexed to the given state, or forcibly retained within its borders, and irrespective, finally, of whether this nation is in Europe or in distant, overseas countries?

The government abolishes secret diplomacy, and, for its part, announces its firm intention to conduct all negotiations quite openly in full view of the whole people. It will proceed immediately with the full publication of the secret treaties endorsed or concluded by the government of land-owners and capitalists from February to October 25, 1917. The government proclaims the unconditional and immediate annulment of everything contained in these secret treaties insofar as it is aimed, as is mostly the case, at securing advantages and privileges for the Russian landowners and capitalists and at the retention, or extension, of the annexations made by the Great Russians ?The government proposes an immediate armistice to the governments and peoples of all the belligerent countries, and, for its part, considers it desirable that this armistice should be concluded for a period of not less than three months, i.e., a period long enough to permit the completion of negotiations for peace with the participation of the representatives of all peoples or nations, without exception, involved in or compelled to take part in the war, and the summoning of authoritative assemblies of the representatives of the peoples of all countries for the final ratification of the peace terms?

The workers' and peasants' government, created by the Revolution of October 24-25 and basing itself on the support of the Soviets of Workers', Soldiers' and Peasants' Deputies, must start immediate negotiations for peace. Our appeal must be addressed both to the governments and to the peoples. We cannot ignore the governments, for that would delay the possibility of concluding peace, and the people's government dare not do that, but we have no right not to appeal to the peoples at the same time. Everywhere there are differences between the governments and the peoples, and we must therefore help the peoples to intervene in questions of war and peace. We will, of course, insist upon the whole of our programme for a peace without annexations and indemnities. [. . . .] [T]he point is included that we are willing to consider any peace terms and all proposals. We shall consider them, but that does not necessarily mean that we shall accept them. We shall submit them for consideration to the Constituent Assembly which will have the power to decide what concessions can and what cannot be made?In proposing an immediate armistice, we appeal to the class-conscious workers of the countries that have done so much for the development of the proletarian movement. We appeal to the workers of Britain, where there was the Chartist movement, to the workers of France, who have in repeated uprisings displayed the strength of their class consciousness, and to the workers of Germany, who waged the fight against the Anti-Socialist Law and have created powerful organisations. In the Manifesto of March 14, we called for the over throw of the bankers, but, far from overthrowing our own bankers, we entered into an alliance with them. Now we have overthrown the government of the bankers.

The governments and the bourgeoisie will make every effort to unite their forces and drown the workers' and peasants' revolution in blood. But the three years of war have been a good lesson to the masses -- the Soviet movement in other countries and the mutiny in the German navy, which was crushed by the officer cadets of Wilhelm the hangman. Finally, we must remember that we are not living in the depths of Africa, but in Europe, where news can spread quickly. The workers' movement will triumph and will pave the way to peace and socialism. (Prolonged applause.)

Report on Land

We maintain that the revolution has proved and demonstrated how important it is that the land question should be put clearly. The outbreak of the armed uprising, the second, October, Revolution, clearly proves that the land must be turned over to the peasants. The government that has been overthrown and the compromising parties of the Mensheviks and Socialist-Revolutionaries committed a crime when they kept postponing the settlement of the land question on various pretexts and thereby brought the country to economic chaos and a peasant revolt. Their talk about riots and anarchy in the countryside sounds false, cowardly, and deceitful. Where and when have riots and anarchy been provoked by wise measures? If the government had acted wisely, and if their measures had met the needs of the poor peasants, would there have been unrest among the peasant masses? But all the measures of the government, approved by the Avksentyev and Dan Soviets, went counter to the interests of the peasants and compelled them to revolt. Having provoked the revolt, the government raised a hue and cry about riots and anarchy, for which they themselves were responsible. They were going to crush it by blood and iron, but were themselves swept away by the armed uprising of the revolutionary soldiers, sailors and workers. The first duty of the government of the workers' and peasants' revolution must be to settle the land question, which can pacify and satisfy the vast masses of poor peasants. I shall read to you the clauses of a decree your Soviet Government must issue. In one of the clauses of this decree is embodied the Mandate to the Land Committees, compiled on the basis of 242 mandates from local Soviets of Peasants' Deputies.

Decree on Land

(1) Landed proprietorship is abolished forthwith without any compensation.

(2) The landed estates, as also all crown, monastery, and church lands, with all their livestock, implements, buildings and everything pertaining thereto, shall be placed at the disposal of the volost land committees and the uyezd Soviets of Peasants' Deputies pending the convocation of the Constituent Assembly.

(3) All damage to confiscated property, which henceforth belongs to the whole people, is proclaimed a grave crime to be punished by the revolutionary courts. The uezd Soviets of Peasants' Deputies shall take all necessary measures to assure the observance of the strictest order during the confiscation of the landed estates, to determine the size of estates, and the particular estates subject to confiscation, to draw up exact inventories of all property confiscated and to protect in the strictest revolutionary way all agricultural enterprises transferred to the people, with all buildings, implements, livestock, stocks of produce, etc.

(4) The following peasant Mandate, compiled by the newspaper *News of the All-Russian Soviet of Peasants' Deputies*from 242 local peasant mandates and published in No. 88 of that paper (Petrograd, No. 88, August 19, 1917), shall serve everywhere to guide the implementation of the great land reforms until a final decision on the latter is taken by the Constituent Assembly.

Peasant Mandate on the Land

The land question in its full scope can be settled only by the popular Constituent Assembly. The most equitable settlement of the land question is to be as follows:

(1) Private ownership of land shall be abolished forever; land shall not be sold purchased, leased, mortgaged, or otherwise alienated. All land, whether state, crown, monastery, church, factory, entailed, private, public, peasant, etc., shall be confiscated without compensation and become the property of the whole people, and pass into the use of all those who cultivate it. Persons who suffer by this property revolution shall be deemed to be entitled to public support only for the period necessary for adaptation to the new conditions of life.

(2) All mineral wealth -- ore, oil, coal, salt, etc., and also all forests and waters of state importance, shall pass into the exclusive use of the state. All the small streams, lakes, woods, etc., shall pass into the use of the communes, to be administered by the local self-government bodies.

(3) Lands on which high-level scientific farming is practised -- orchards, plantations, seed plots, nurseries, hothouses, etc. -- shall not be divided up, but shall be converted into model farms, to be turned over for exclusive use to the state or to the communes, depending on he size and importance of such lands. Household land in towns and villages, with orchards and vegetable gardens, shall be reserved for the use of their present owners, the size of the holdings, and the size of tax levied for the use thereof, to be determined by law.

(4) Stud farms, government and private pedigree stock and poultry farms, etc., shall be confiscated and become the property of the whole people, and pass into the exclusive use of the state or a commune depending on the size and importance of such farms. The question of compensation shall be examined by the Constituent Assembly.

(5) All livestock and farm implements of the confiscated estates shall pass into the exclusive use of the state or a commune, depending on their size and importance, and no compensation shall be paid for this. The farm implements of peasants with little land shall not be subject to confiscation.

(6) The right to use the land shall be accorded to all citizens of the Russian state (without distinction of sex) desiring to cultivate it by their own labour, with the help of their families, or in partnership but only as long as they are able to cultivate it. The. employment of hired labour is not permitted?

(7) Land tenure shall be on an equality basis, i.e. the land shall be distributed among the working people in conformity with a labour standard or a subsistence standard, depending on local conditions?

(8) All land, when alienated, shall become part of the national land fund. Its distribution among the peasants shall be in charge of the local and central self-government bodies, from democratically organised village and city communes, in which there are no distinctions of social rank, to central regional government bodies. The land fund shall be subject to periodical redistribution depending on the growth of population and the increase in the productivity and the scientific level of farming?

Voices are being raised here that the decree itself and the Mandate were drawn up by the Socialist-Revolutionaries. What of it? Does it matter who drew them up? As a democratic government, we cannot ignore the decision of the masses of the people, even though we may disagree with it. In the fire of experience, applying the decree in practice, and carrying it out locally, the peasants will themselves realize where the truth lies. And even if the peasants continue to follow the Socialist-Revolutionaries, even if they give this party a majority in the Constituent Assembly, we shall still say, what of it? The point is that the peasants should be firmly assured that there are no more landowners in the countryside, that they themselves must decide all questions, and that they themselves must arrange their own lives. (Loud applause.)